



Jaspers Annual Report

2013



# Contents



The Warsaw Water Supply and Sewerage Phase 4 project is one of the largest water and wastewater projects supported by JASPERS in the 2007-2013 programming period (EUR 404.5 million in total cost). JASPERS completed this assignment in December 2013.

- 2** Activity report
  - 4** Overview
  - 6** JASPERS milestones in the 2007-2013 programming period
  - 10** Institutional issues
  - 12** Organisational development
  - 14** Operational activities
  - 18** Detailed commentary by sector
  
- 30** Financial information
  - 31** The budget for 2013
  - 31** Income, expenditure and payments received
  
- 32** Annexes
  - 34** Human resources at 31 December 2013
  - 35** JASPERS assignments by country and by sector, 31 December 2013
  - 36** Detailed assignments completed in 2013
  - 41** List of JASPERS-supported major projects approved by the European Commission in 2013
  - 43** Funding from the European Commission and national budgets, in EUR million, for JASPERS-supported applications approved in 2013
  - 43** Summary of assignments completed since 2006 (EU-14)
  - 44** Summary financial statement 2013
  - 45** JASPERS' activity in FYROM, Montenegro and Serbia



JASPERS (Joint Assistance to Support Projects in European Regions) is a partnership between the European Commission (DG Regional Policy), the European Investment Bank (EIB) and the European Bank for Reconstruction and Development (EBRD). KfW also supported JASPERS from 2008 to 2013.



# Activity report

In 2013 JASPERS provided advice to 14 EU Member States and three Candidate Countries during project preparation to help improve the quality of the major projects to be submitted for grant financing from the EU Structural and Cohesion Funds.

JASPERS' assistance covers project review and recommendations, horizontal tasks, strategic support, capacity building and implementation support.

JASPERS' headquarters are in Luxembourg, with offices in Bucharest, Vienna, Warsaw and Sofia.

## Overview



Rehabilitation of EC-1 Power Station in Lodz (Poland) for cultural and artistic purposes: this project, assisted by **JASPERS**, was submitted to and approved by the Commission in 2013.



In 2013 JASPERS completed 138 assignments for EU Member States, compared to 116 in 2012. At end-December 2013, 795 assignments had been completed since JASPERS began operations in late 2006 and 413 assignments were receiving assistance in all JASPERS EU beneficiary countries and in all sectors of activity, compared to 347 as at 31 December 2012<sup>1</sup>.

In 2013, major projects (above EUR 50 million total cost) accounted for some 68% of the active assignments and non-major projects and horizontal assignments for some 32%.

In 2013, the 14 beneficiary EU Member States submitted to the Commission 89 JASPERS-supported applications for EU funding under the Structural and Cohesion Funds, compared with 76 the year before.

In 2013, the Commission approved 86 applications for funding, compared to 53 in 2012, and national authorities approved a further 18 JASPERS-supported non-major projects during the year.

JASPERS supported 69% of the applications submitted to the Commission from the 14 EU beneficiary Member States and 70% of those which were approved in 2013.

The total investment cost for the major projects supported by JASPERS which were approved by the Commission from 2007 to 2013 was EUR 55.9 billion, of which EU grants accounted for EUR 32.2 billion.

<sup>1</sup> The JASPERS portfolio at end-2013, a detailed list of assignments completed in 2013, a summary of the assignments completed since 2006 (EU-14), and a list of the JASPERS-supported major projects approved by the EC in 2013 are available in Annexes 2, 3, 6 and 4. Annexes 3 and 6 also specify the type of assignment (small/major/horizontal or capacity building).

Table 1: JASPERS' performance

	Total 2006 to date	2006	2007	2008	2009	2010	2011	2012	2013
Number of assignments completed	795	3	22	82	133	159	142	116	138
Number of JASPERS-supported applications submitted to the Commission	407	0	5	30	59	86	62	76	89
Number of JASPERS-supported applications approved by the Commission	310	0	0	10	35	58	68	53	86

# JASPERS milestones

## in the 2007-2013 programming period

2013 marks the end of the 2007-2013 programming period. The following section records the main developments in JASPERS during this period.

On 30 May 2006, the European Commission, the EIB and the EBRD signed a Memorandum of Understanding concerning JASPERS, as well as a Contribution Agreement specifying objectives, procedures for operations, governance and financial aspects.

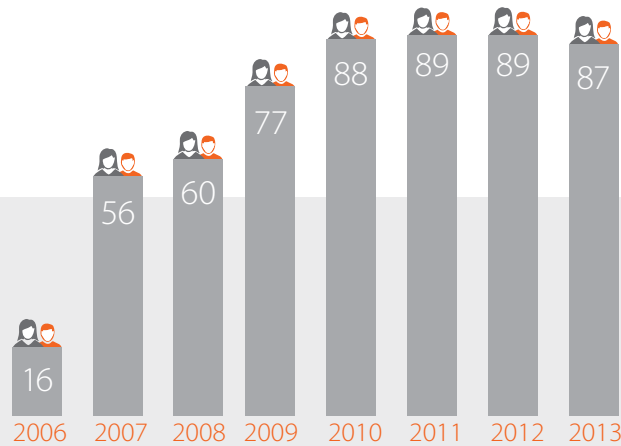
In late 2006, when it began operations, JASPERS had a staff of 16, it was based only in Luxembourg and was active in the 10 Central and Eastern European countries

that had joined the European Union in 2004 (Cyprus, Czech Republic, Estonia, Hungary, Latvia, Lithuania, Malta, Poland, Slovakia and Slovenia) and in the two that would join in 2007 (Bulgaria and Romania). At the end of the 2007-2013 programming period, JASPERS had grown to be a much bigger and more complex structure, active in 17 countries, with a staff of 87, with its headquarters in Luxembourg and offices in Bucharest, Vienna, Warsaw and Sofia.



**JASPERS'** beneficiaries are 14 EU Member States (Bulgaria, Croatia, Cyprus, Czech Republic, Estonia, Hungary, Greece, Latvia, Lithuania, Malta, Poland, Romania, Slovakia and Slovenia) and three Candidate Countries (the former Yugoslav Republic of Macedonia, Montenegro and Serbia) receiving assistance from the Instrument for Pre-Accession Assistance (IPA).

**JASPERS** supports projects in the following sectors: roads, air, maritime and public transport, knowledge economy and energy, water and waste.



2006-2007 staff evolution

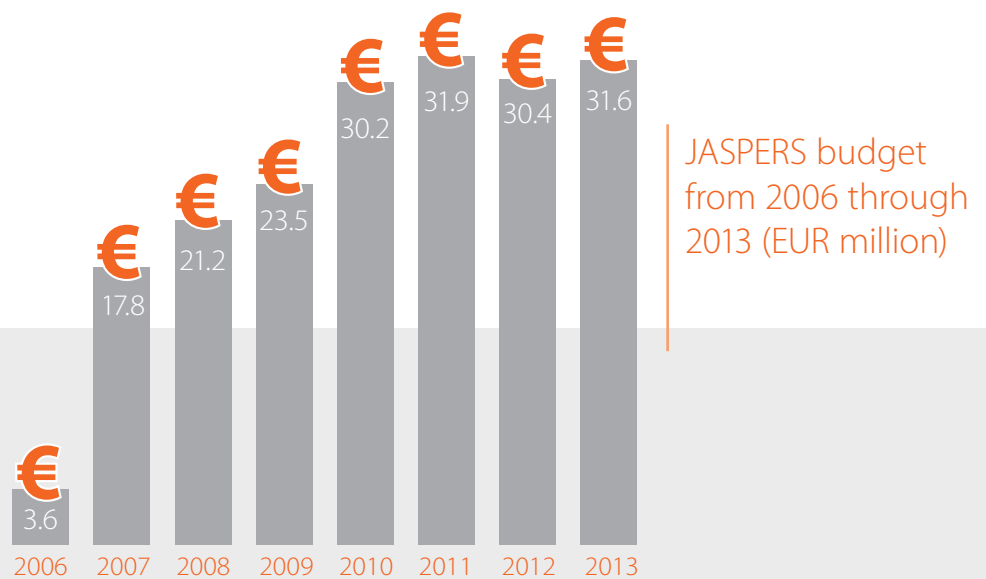
2007

2008

2009

- JASPERS office in Warsaw, covering operations in Poland, Estonia, Latvia and Lithuania, opened on 12 January 2007 by EU Commissioner Danuta Hübner, EIB President Philippe Maystadt and EBRD Secretary General Horst Reichenbach.
- JASPERS office in Vienna, covering operations in the Czech Republic, Hungary, Slovakia and Slovenia, opened on 2 May 2007 by DG Regional Policy Director General Dirk Ahner, EIB Vice-President Matthias Kollatz-Ahnen and Alexander Auboeck, Business Group Director of EBRD.
- JASPERS office in Bucharest, covering operations in Romania and Bulgaria, opened on 7 June 2007 by Messrs Ahner, Kollatz-Ahnen and Auboeck.
- Urban infrastructure sector created with effect from 1 September 2007.
- Germany's Kreditanstalt für Wiederaufbau (KfW) joined JASPERS on 1 July.
- New JASPERS website <http://www.jaspers-europa-info.org> created.
- JASPERS given a new matrix structure and, as of 1 March, included for administrative purposes in the Projects Directorate of the EIB as a separate department.
- As part of the economic recovery package announced on 28 November, the Commission's contribution to JASPERS to be increased by 25% over the 2008 level from 2009 onwards. This was to be matched by a pro rata increase in the EIB's contribution in kind to JASPERS.
- At the request of EU Member States, JASPERS could provide assistance to a limited number of specific projects during the early stages of their implementation.
- First JASPERS Stakeholders meeting (Krakow, 28-29 May) with representatives from beneficiary countries. Participants compared their experience of working with JASPERS and presented case studies in different sectors.



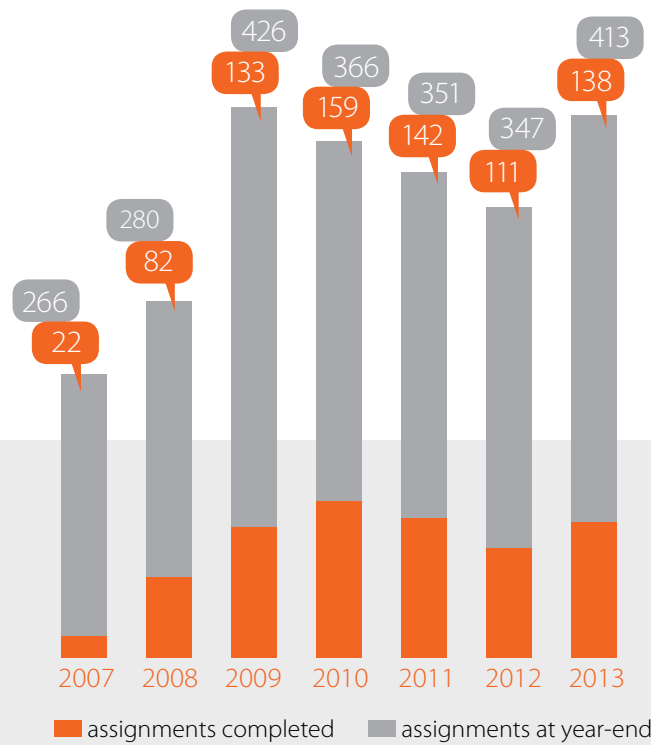


## 2010

- Second JASPERS Stakeholders meeting (Sofia, 17 June) discussed measures to reduce time for submission and approval of grant application. JASPERS asked to start work at an early stage on project preparation for the 2014-2020 financial perspective, to step up its support for capacity building and expand support for project implementation.
- November Steering Committee meeting agreed on new strategy for JASPERS' activities through to 2013. Core focus to remain on support for project preparation for the 2007-2013 period, but as resources became available, additional emphasis would be placed on the preparation of projects for the 2014-2020 programming period.
- Information on completed assignments by country made available on JASPERS' website.

## 2011

- Third Stakeholders meeting (Budapest, 7-8 April) discussed measures to improve the quality of submissions as well as streamlining the application process and the role of JASPERS after 2013.
- June Steering Committee approved JASPERS' strategy after 2013: JASPERS would continue operating in the 2014-2020 period; a review exercise would be carried out in 2017 to assess progress of Member States towards achieving sufficient internal capacity for project preparation.
- Core objectives post-2013: to improve project quality, timeliness of project preparation, approval process, capacity building; assistance for implementation aimed at speeding up absorption in specific areas; and to provide a networking platform to exchange information on project-specific issues between and across Member States.
- November Steering Committee meeting agreed that JASPERS would start to operate in the IPA region, beginning with the Candidate Countries (Croatia, Turkey, FYROM, Montenegro and Serbia if granted candidate status), to help these countries build up capacity to prepare projects for funding under the Structural Funds. JASPERS would assist them in the preparation of sound major projects (more than EUR 10 million total cost for IPA) in the transport and environment sectors under the regional development component of the IPA instrument.



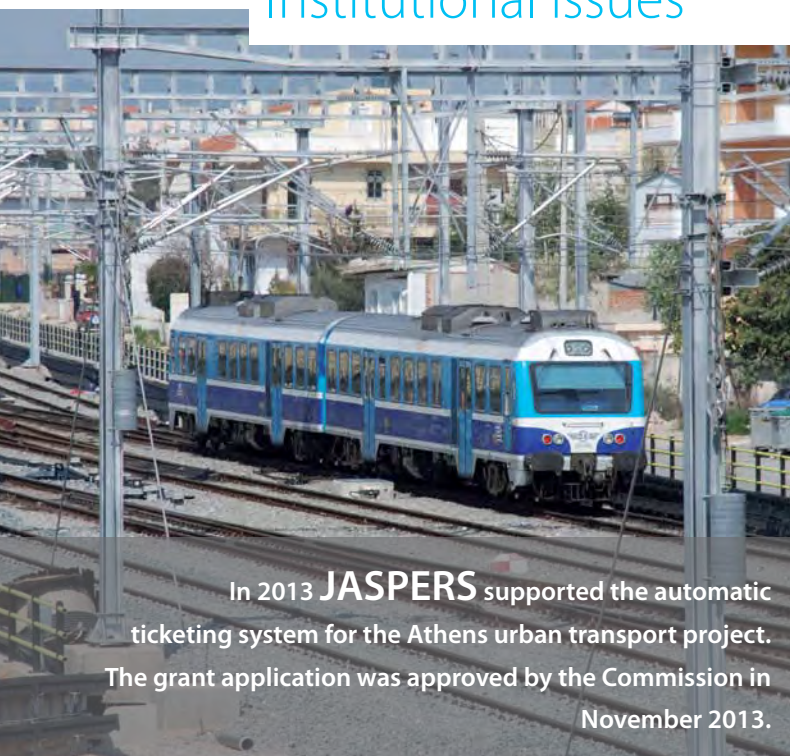
Portfolio of JASPERS assignments from 2006 through 2013

# 2012

# 2013

- JASPERS strengthened presence in IPA beneficiary countries (Former Yugoslav Republic of Macedonia, Croatia, Montenegro and Serbia).
- JASPERS signed Contribution Agreement for Croatia, covering the implementation period from 8 August 2011 until accession, with a budget of EUR 5 million.
- Evaluation to establish the impact of JASPERS from 2005 until the end of June 2011 - ([http://ec.europa.eu/regional\\_policy/sources/docgener/evaluation/pdf/eval2007/jaspers\\_evaluation/final\\_report\\_131212.pdf](http://ec.europa.eu/regional_policy/sources/docgener/evaluation/pdf/eval2007/jaspers_evaluation/final_report_131212.pdf)).
- Fourth JASPERS Stakeholders meeting (Zagreb, 7-8 April) discussed Structural Funds Regulations for 2014-2020 as agreed at that time, the implications for JASPERS, the JASPERS networking platform and implementation plan and the remaining challenges for the 2007-2013 period.
- December Steering Committee meeting agreed to extend JASPERS' activities in Croatia to knowledge economy and energy projects and to extend the Contribution Agreement for Croatia to end-2014.
- Following a request for assistance from the Greek authorities, JASPERS support for a work programme was discussed in November.
- Re-tender of JASPERS' management information system services contract (database, website and networking platform) launched during the year.
- JASPERS' assistance to Greece focused on the transport, environment and knowledge economy sectors and on the preparation of projects to be implemented in the 2014-2020 period.
- Fifth JASPERS Stakeholders meeting (Malta, 15-16 April) discussed the practice of JASPERS cooperation and lessons learnt in the 2007-2013 programming period; JASPERS activity in the 2014-2020 programming period; and the transition between the two programming periods.
- December Steering Committee meeting agreed that JASPERS would continue to provide support in the IPA countries during the 2014-2020 programming period.
- Apart from the advisory function, JASPERS is expected to play a new role in the 2014-2020 programming period as Independent Quality Reviewer (IQR) of major projects, as provided for in the Common Provisions Regulation.

## Institutional issues



In 2013 **JASPERS** supported the automatic ticketing system for the Athens urban transport project. The grant application was approved by the Commission in November 2013.

### Governance and reporting

JASPERS is supervised by a Steering Committee (SC), comprising representatives from its partner institutions.

The SC is responsible for setting the strategic direction for JASPERS, deciding on major policy issues relating to JASPERS and approving its main activities and outputs (e.g. the Country Action Plans and the Annual Report).

The European Commission chairs the SC and JASPERS provides the Secretariat. Meetings of the SC comprising representatives of the four partners were held in Brussels on 19 July and 12 December 2013. There were also regular staff level coordination meetings between JASPERS and DG Regional Policy throughout the year.

### JASPERS in the IPA region

In 2013 JASPERS strengthened its presence in countries receiving assistance from the IPA (Instrument

for Pre-Accession Assistance<sup>2</sup>), developing action plans with Croatia – one of the IPA countries until before EU accession on 1 July 2013 – the former Yugoslav Republic of Macedonia (FYROM), Montenegro and Serbia.

JASPERS activity in the three beneficiary IPA countries was agreed after extensive consultations with the national authorities. Support focused on the key sectors of environment and transport, and energy in Serbia, within three main areas:

- (i) the development of key projects under preparation, with the aim of ensuring compliance with the relevant regulations and requirements and improving the quality of the projects prepared and of their justification for EU financing;
- (ii) the preparation of the 2014-2020 IPA financing period, with the aim of improving programming and subsequently the timing and quality of the actual projects to be implemented during that period;
- (iii) the transfer of relevant know-how in areas related to the management of the Structural and Cohesion Funds (such as cost-benefit analysis, environmental impact assessment, etc.) in line with the working practices in EU Member States.

In the IPA region, JASPERS cooperates closely with the EC delegations, the IPA Unit of the European Commission and other facilities such as the Western Balkans Investment Framework (WBIF)<sup>3</sup>.

<sup>2</sup> The Instrument for Pre-Accession Assistance (IPA) is the financial instrument for the European Union's pre-accession process for the period 2007-2013. The beneficiary countries are divided into two categories, depending on their status as either candidate or potential candidate.

<sup>3</sup> The Western Balkans Investment Framework (WBIF) supports socio-economic development and EU accession across the Western Balkans through the provision of finance and technical assistance for strategic investments, particularly in infrastructure, energy efficiency and private sector development. It is a joint initiative of the EU, international financial institutions, bilateral donors and the governments of the Western Balkans.



In November 2013 the JASPERS Steering Committee authorised by written procedure the extension of the IPA Contribution Agreement for 2013 until the end of 2014, in order to fully utilise the funds remaining under the 2013 Contribution Agreement.

Details of JASPERS activities in FYROM, Montenegro and Serbia are available in Annex 8.

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### JASPERS to extend support to Greece

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Further to the decision to extend JASPERS assistance to Greece (in December 2012), in the first quarter of 2013, in close cooperation with the Greek authorities and the European Commission, JASPERS prepared a strategy for its action in this country.

The main pillars of this strategy were:

- providing technical assistance to the transport, environment and knowledge economy sectors;
- supporting the preparation of projects to be implemented in the 2014-2020 programming period.

Projects in the knowledge economy sector included rural broadband, an ICT network for voice and data services for the Greek public administration and an e-ticketing system for public transport in the Athens area. By year-end, three assignments were completed in this sector.

In the transport sector, JASPERS' Action Plan focused on key topics such as public service contract requirements related to metro and tram projects; new metro projects for the next programming period; the Athens/Piraeus mobility plan; investment strategy/prioritisation for the primary roads network in Crete; interoperability requirements and compliance for the rail network; major rail projects planned for the next programming period; the Patras port project; and the Northern Greece ports network.

JASPERS was also active in the Greek water and waste sector, supporting various projects including Corfu water supply, Marathon wastewater collection



Dubrovnik airport plays a key role for the accessibility of the Dubrovnik region. The JASPERS-supported Dubrovnik airport development project includes the construction of a new terminal and the upgrading of the taxiways, apron and runway according to the required safety standards.

and treatment (East Attica) and other regional water and waste projects.

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### 2013 budget

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The JASPERS Contribution Agreement for 2013 between the European Investment Bank and the European Commission was signed in March 2013.

DG Regional Policy provided almost 74% of the cost of JASPERS in 2013 and the in-kind contribution of the EIB, EBRD and KfW covered 26%.

A summary financial statement for 2013 is available in Annex 7.

## Organisational development



Reconstruction of the Szajol-Püspökladány railway line in Hungary. In 2013 **JASPERS** assisted in the preparation of the project application for EU grant funding.

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### JASPERS' structure

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The Head of JASPERS is responsible for overall leadership and coordination with the JASPERS Steering Committee and partners. He carries out this role with support from the Heads of Division, as well as the senior coordination officer and the EBRD, KfW and DG Regional Policy coordinators, as appropriate.

JASPERS is organised into five divisions, each under the leadership of a Head of Division. These are: roads; air, maritime and public transport; water and waste; knowledge economy and energy; and operations management.

Each Head of Division is responsible for the effective delivery of technical assistance and contributes to the formulation of JASPERS strategy and objectives in his areas of responsibility. The Heads of Division

cooperate with other JASPERS stakeholders and ensure liaison and good working relations between JASPERS and the relevant line ministries in beneficiary countries, and with the European Commission regarding policy matters.

The senior coordination officer executes coordination duties, notably between DG Regional Policy and the Steering Committee.

The Environmental Impact Assessment team is responsible for ensuring that the environmental aspects of projects are appropriately addressed in the implementation of JASPERS assignments.

The Heads of Regional Offices liaise with managing authorities, under the guidance of the Heads of Division, to whom they provide assistance in the



preparation of the annual Action Plans. JASPERS' organisation chart is published and regularly updated on the JASPERS website (<http://www.jaspers-europa-info.org/index.php/about-us.html>).

### JASPERS staffing

At the end of 2013, JASPERS had 76 professional and 11 support staff located in the Luxembourg headquarters and in its offices in Warsaw, Vienna, Bucharest and Sofia. At the end of 2012, the total staff comprised 76 professional and 13 support staff.

As at 31 December 2013, 55 EC-funded staff were working on JASPERS' activities including EU-14 and IPA countries. The EIB provided 16.7 staff-years equivalent, the EBRD 2.6 staff-years equivalent and KfW 1.7 staff-years equivalent.

Between January and December 2013, five EC-funded and one EIB-funded new experts joined JASPERS.

### Management information system

A management information system provides updated relevant information for monitoring assignments and supporting strategic and operational decisions. It provides information on the status of JASPERS assignments, on applications for grants, on the use of resources and other parameters.

Following the outcome of the tender process for the new contract for JASPERS information services, the transfer of all JASPERS' IT applications (database, website and networking platform) from the previous service provider to the new one was completed in the course of 2013.

The JASPERS website <http://www.jaspers-europa-info.org/> is updated on a regular basis with news and information on JASPERS' activities.

### Engagement of consultants

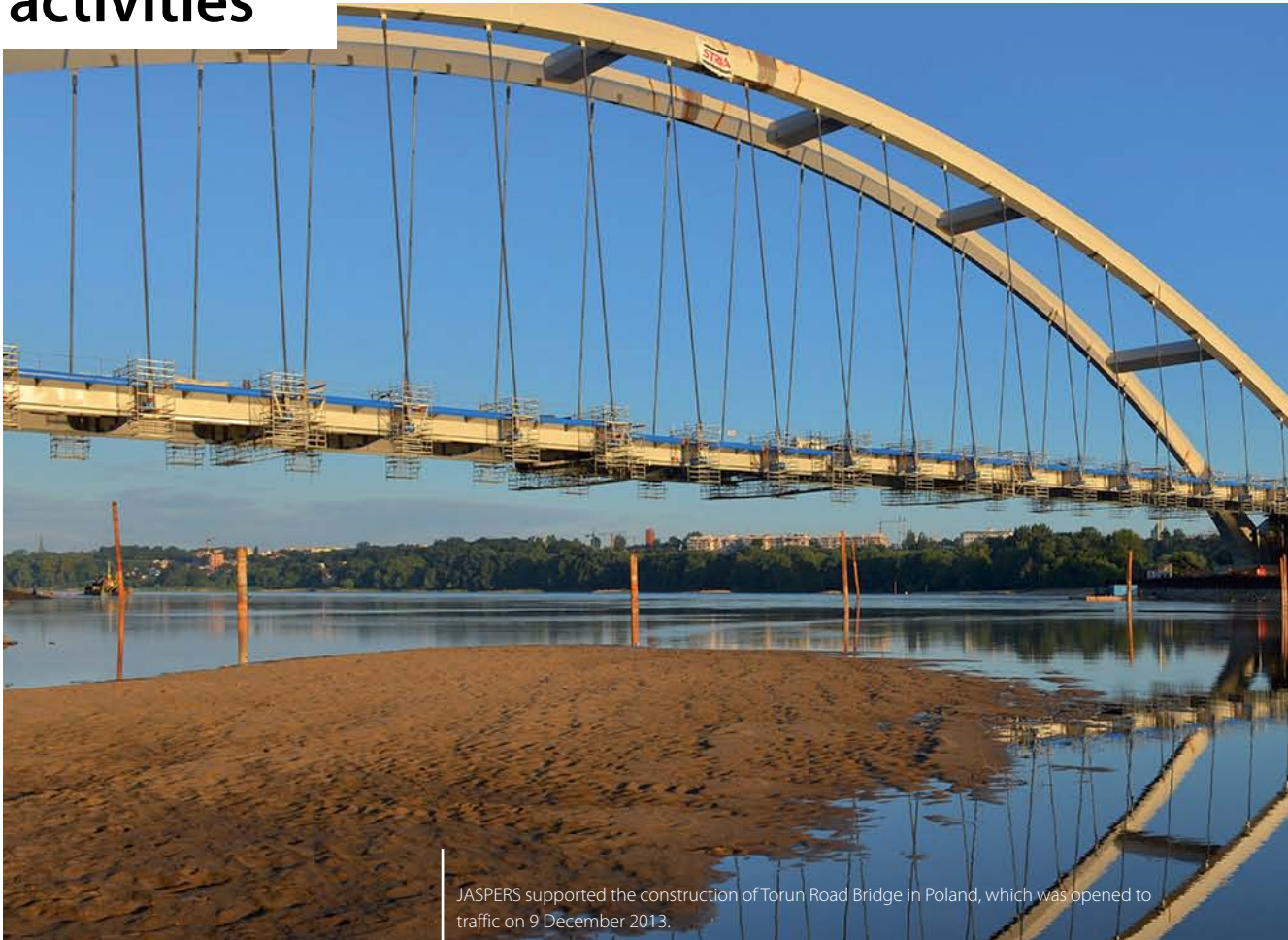
At 31 December 2013, EUR 5.7 million of the annual budget for external consultancy services had been committed. EUR 3.1 million had been disbursed and an additional EUR 0.9 was set aside as accruals. Total expenditure on external consultancy in 2013 was therefore EUR 4 million.

A total of 58 contracts were ongoing in 2013, spread across 35 different consulting companies or individual consultants. Of these 58 assignments, 33 were awarded to contractors under existing framework agreements, 23 were awarded directly (these were for small contracts costing less than EUR 35 000), and two were awarded following the publication of an advertisement in the Official Journal of the European Union.

Table 2: Breakdown of ongoing consultancy contracts in 2013

	No. of active contracts in 2013	No. of completed contracts in 2013	Disbursements by sector (%)
Water & Waste	15	6	28.5
Roads	5	3	14.9
Air, Maritime and Public Transport	16	4	26.7
Knowledge Economy & Energy	11	5	18.4
EIA	6	1	8.0
Administration	5	3	3.5
<b>TOTAL</b>	<b>58</b>	<b>22</b>	<b>100.0</b>

## Operational activities



JASPERS supported the construction of Torun Road Bridge in Poland, which was opened to traffic on 9 December 2013.

JASPERS held its fifth Stakeholders meeting in Malta on 15-16 April 2013. Previous meetings had taken place in Zagreb (2012), Budapest (2011), Sofia (2010) and Krakow (2009).

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### Fifth JASPERS Stakeholders meeting

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JASPERS Stakeholders meetings provide feedback and guidance from beneficiary countries to JASPERS and DG Regional Policy with regard to the operation and future direction of JASPERS.

The meeting was attended by the Managing Authorities and Line Ministries from all JASPERS-assisted countries, members of JASPERS and members of the JASPERS Steering Committee.



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The 2013 meeting was structured around three sessions:

- The practice of JASPERS cooperation and lessons learnt in the 2007-2013 programming period;
- JASPERS activity in the 2014-2020 programming period;
- The transition between the two programming periods.

Representatives from the Member States expressed support for the JASPERS Networking Platform and requested that JASPERS step up its cooperation with the Commission and increase local legal and lan-

guage knowledge. Representatives from the Member States emphasised JASPERS' support for minimising administrative burdens that stand in the way of approvals and expressed the need for JASPERS to support activities related to the 2014-2020 programming period (review of strategies, prioritisation of major projects and support for the fulfilment of ex ante conditionality) and enhance assistance in priority areas (procurement, State aid and EIA).

In this context, the potential role of JASPERS as Independent Quality Reviewer was discussed. The new Regulations governing EU cohesion policy place a strong emphasis on decentralising the appraisal of major projects via an independent quality review (IQR) of projects prior to the submission of an application by a Member State, to be offered to all Member States that have major projects.

### JASPERS review meetings with DG Regional Policy

Regular tripartite and bilateral meetings (JASPERS/DG Regional Policy/national authorities, JASPERS/management authorities/beneficiaries) were held during the year to exchange views on JASPERS' activities and developments and to obtain feedback from the country and horizontal units of DG Regional Policy.

The "JASPERS Days" took place in the headquarters of DG Regional Policy and the European Investment Bank, in Brussels and Luxembourg respectively, on 24-25 September 2013, bringing together JASPERS staff (including from the regional offices) to discuss issues of common interest.

The meeting in Brussels on 24 September focused on a review and outlook on JASPERS, on the Regulations governing the 2014-2020 programming period and on JASPERS' activities in the area of administrative capacity building. Thematic objectives for the 2014-2020 programming period were discussed.

The meeting in Luxembourg on 25 September focused on the cooperation between JASPERS and some departments of the EIB and it included individual sector meetings involving all JASPERS experts.



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## JASPERS Networking Platform

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The JASPERS Networking Platform was established in late 2012 to complement JASPERS' project advisory operations, and it is open to all EU Member States as well as to pre-accession countries. The activities of the platform and its dedicated web portal were launched in Brussels in March 2013 in the presence of 120 participants from Member States' authorities, representatives from the European Commission and JASPERS partners.

The first year of operations of the platform focused on the development and implementation of the 2013 work programme endorsed by the JASPERS Steering Committee in December 2012. The activities carried out in 2013 were selected on the basis of past experience, Member States' requests and issues emerging during project preparation assisted by JASPERS. The focus of these actions was on supporting both the implementation of current projects and the preparation for the 2014-2020 programming period.

Key meetings and events in 2013 were held in Brussels, attended by over 400 people from Member States' authorities, JASPERS partners and various Commission departments. Detailed information on these meetings and events is included in the Networking Platform 2013 Annual Report (available at [www.jaspersnetwork.org](http://www.jaspersnetwork.org))

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## 2013 Action Plan process

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JASPERS operates on the basis of Action Plans agreed annually for each country in cooperation with the beneficiary Member State concerned and the European Commission.

Estonia did not request JASPERS assistance in 2013, because in the last two years of the 2007-2013 programming period there were no remaining major projects to be prepared in the country. However, during 2013 the Estonian authorities signalled that they intend to use JASPERS in the EU's 2014-2020 multiannual financial framework.

During 2013, over 30 new actions were introduced after the signature of the Action Plans. This flexible approach is highly appreciated by both the Member States and DG Regional Policy.

The July Steering Committee meeting therefore agreed to a new mechanism for country Action Plans, whereby they become rolling plans ready for signature at the beginning of the year with all the ongoing actions, and open throughout the year to new actions, cancellations, etc.

This change is expected to improve the flow of information by reducing the periods of time during which JASPERS operates without signed action plans, and to save staff time without affecting the way JASPERS works.

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## Highlights from the Regional Offices

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The JASPERS Central Europe regional office in Vienna serves the Czech Republic, Hungary, Slovakia, Slovenia, Croatia and Malta. As at 31 December 2013, 185 assignments were active in the region. Most JASPERS operations in the region were directly linked to the Member State's effort to prepare the supporting documentation for the 2014-2020 programming period. Particularly noteworthy was the high number of completions in Hungary (26) and of projects introduced (98) by Croatia, which joined the EU on 1 July 2013. In 2013 the Commission approved 23 applications concerning projects supported by JASPERS in these countries in 2013 and in previous years.

The JASPERS Northern Europe regional office in Warsaw covers Poland, Estonia, Latvia and Lithuania. In 2013, a large number of active assignments were recorded (91 as at 31 December 2013) and the Warsaw office continued to assist beneficiaries with both project applications and during the grant approval process. In particular, in 2013 JASPERS assisted 32 major projects submitted for grant funding and the Commission approved 52 applications for projects supported by JASPERS in this geographical area. JASPERS has assisted the majority of approved



major projects in Poland, the largest single beneficiary of EC Structural Funds.

The JASPERS Southern Europe regional office in Bucharest covers Bulgaria, Cyprus and Romania. At end-2013, JASPERS' portfolio in these countries included 122 active assignments (19 in Bulgaria, 2 in Cyprus and 101 in Romania), of which 15% were horizontal assignments in both Bulgaria and Romania. These horizontal actions mainly focused on support in preparation for the 2014-2020 programming period. During the year, 57 new actions were added (3 in Bulgaria and 54 in Romania). The

bulk was in the Romanian water and waste sector, in which 30 assignments were added.

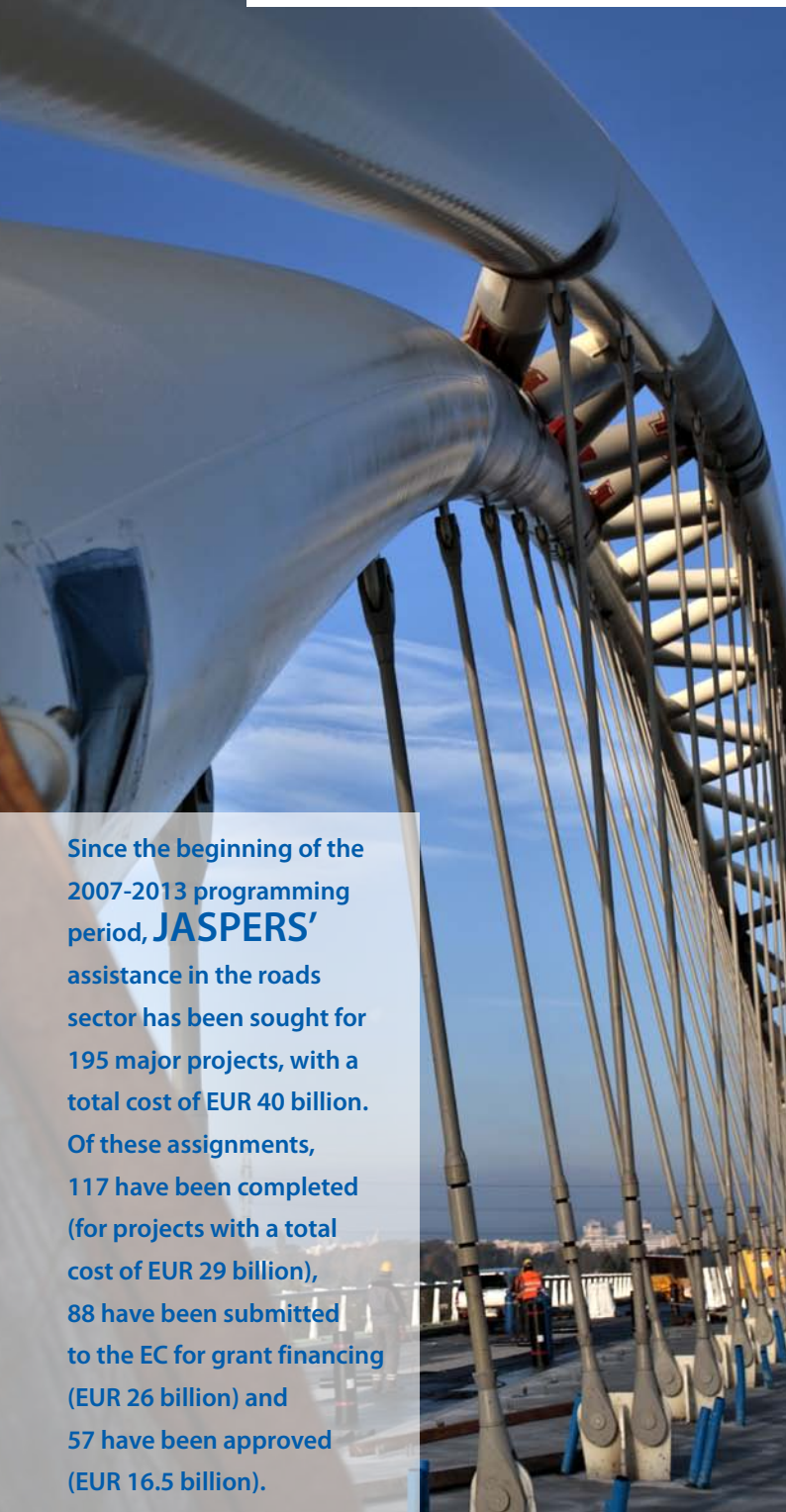
In 2013, 10 JASPERS-assisted applications were approved by the Commission (one for Bulgaria and nine for Romania).

A detailed list of the assignments completed by JASPERS in 2013 is available in Annex 3. A detailed list of the JASPERS-supported major projects approved by the European Commission in 2013 is available in Annex 4.



In 2013, JASPERS assisted in the preparation of the major project application for the EVO Most Komořany Waste-to-Energy Plant project in the Czech Republic, which has a capacity of 150 000 tonnes of waste per year.

## Detailed commentary by sector



Since the beginning of the 2007-2013 programming period, **JASPERS'** assistance in the roads sector has been sought for 195 major projects, with a total cost of EUR 40 billion. Of these assignments, 117 have been completed (for projects with a total cost of EUR 29 billion), 88 have been submitted to the EC for grant financing (EUR 26 billion) and 57 have been approved (EUR 16.5 billion).

### Roads

The project cycle for road projects typically spans several years, therefore the typology of road projects in the 2013 Action Plans was broadly similar to previous years. Major projects in the roads sector mainly aimed at completing the basic network by building motorways and expressways along trans-European corridors and priority projects, facilitating transit and commuter traffic around towns by building bypasses and ring roads, increasing capacity and reducing travel time.

A greater awareness of important horizontal issues – such as safety, reliability, availability and sustainability – is reflected in the technical solutions implemented, which required the adoption of more sophisticated arrangements, such as roundabouts, non-level interchanges, safer barriers, Intelligent Transportation Systems, improved pavements, more effective environmental mitigation measures, etc. Although generally more expensive, these solutions are expected to pay back in terms of wider economic benefits for society.

In parallel, a more comprehensive vision – which considers direct and indirect aspects of network interventions – is appearing. For example, the diversion of traffic towards new and better connections and the optimisation of traffic flows on some corridors may increase safety risks on the older road links, where the reduction of traffic allows for greater speeds.

The 2013 Action Plans included 77 actions at the beginning of the year and 80 at the end, with a high net turnover. Major projects still represented the majority (about 80%) of total actions whilst non-major projects and horizontal activities accounted for 10-12% each.

In 2013, 28 assignments with a total cost of EUR 5.7 million were completed. The roads portfolio included 105 projects during the year. The largest share was represented by Romania and Hungary, with 25 and 22 projects respectively, followed by Slovakia (16) and Poland (15).



A total of 26 applications for funding for road projects were submitted to the Commission in 2013, for a total cost of EUR 6 billion, and 15 were approved (EUR 4.5 billion). These figures reflected the expected acceleration of approvals at the end of the 2007-2013 programming period.

The share of regional and national roads – expressways – increased with respect to motorways: the 28 completed projects include 15 roads, five bypasses, five motorways and three horizontal actions.

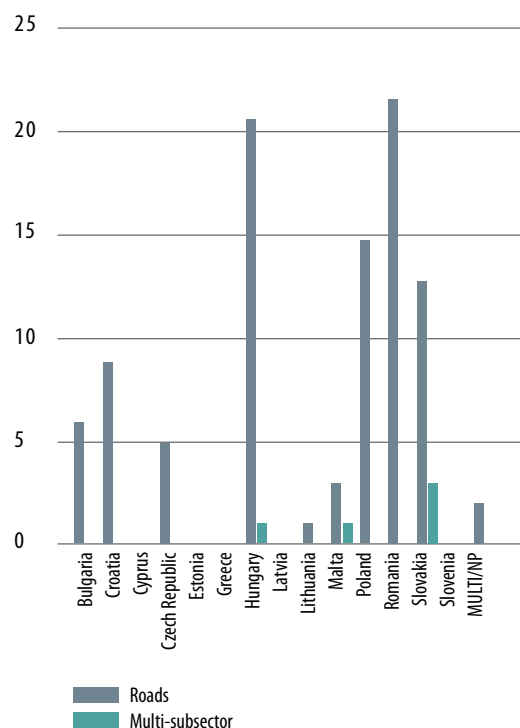
Since the beginning of the 2007-2013 programming period, JASPERS' assistance in the roads sector has been sought for 195 projects (with a total cost of EUR 40 billion), 117 assignments have been completed (total cost: EUR 29 billion), 88 have been submitted (EUR 26 billion) and 57 approved (EUR 16.5 billion).

In addition to those focusing on project preparation, roads sector activities in 2013 also included more general tasks:

- Special action to support absorption in Romania.
- Intense activity in Hungary to step up preparatory works that resulted in nine assignments completed in the last quarter and 11 during the year.
- Support for the update of the Bluebook in Poland, which will represent the main guide for project assessment in the 2014-2020 period.
- Actions in the context of the Networking Platform on road maintenance (performance, technical aspects, financing and management) and road safety (practical implementation of Directive 2008/96/EC, Road Safety Audit, implications on the implementation of major projects).
- Support for multilateral discussions among countries, both on general issues and on specific cross-border projects. This led to bilateral and multilateral meetings in several countries (Poland, Hungary, Slovakia, Croatia and Romania).

- Preparatory activities for the 2014-2020 programming period, including support and guidelines for strategies, to provide a framework for projects in the transport sector, and required by the ex ante conditionality in the new Operational Programmes (planning and pre-feasibility studies).

Figure 1  
Portfolio distribution in the roads sector in 2013



## S69 Bielsko-Biala – Żywiec (Poland)

The project, which aims at improving traffic flow, safety and capacity, concerns the construction of 15.5 km of the S69 expressway section between Bielsko-Biala (Bystrzańska – Żywiecka interchange, Mikuszowice district) and Żywiec (Żywiec interchange, Podlesie district), located in the southern part of Poland along the Priority Project No 25 of TEN-T network axis Gdańsk – Brno/Bratislava – Vienna. It also includes the widening of a 0.26 km section of the road.

JASPERS reviewed and assisted with the preparation of the grant application and annexes in order to ensure its completeness, consistency and quality. This assignment, completed by JASPERS in January 2013, also included the review of and comments on the feasibility study (including cost-benefit analysis) and the environmental documents and decisions in order to ensure the adequate justification of the project and its compliance with the EU's environmental requirements.

The total investment cost of this project is almost EUR 269 million, of which EUR 172 million was in the form of an EU grant. The application for grant funding was approved by the European Commission in September 2013.



## Air, maritime and public transport

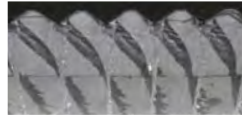
The principal focus within the public transport sector during the 2007-2013 programming period was to upgrade the existing railway infrastructure, which forms the backbone of the TEN-T rail network, with the aim of providing a competitive and environmentally-friendly mode of transport as well as meeting the specific requirements for interoperability, including safety, reliability, availability, health, environmental protection and technical compatibility.

In 2013 JASPERS' Air, Maritime and Public Transport division continued its support for sustainable transport projects, working on 191 assignments, with an estimated investment cost of approximately EUR 30 billion. As in previous years, the rail sub-sector provided the largest share (113 assignments).

Particular emphasis was placed on improving the quality and efficiency of air and maritime services through the development of infrastructure and the improvement of air and waterway navigational systems. JASPERS was more active in both sectors than in previous years.

The largest portfolio was in Poland (61 assignments, including 47 active as at 31 December 2013 and 14 completed during the year), followed by the Czech Republic (30, including 27 active and 3 completed), Croatia (26, including 25 active and 1 completed) and Hungary (23, including 15 active and 8 completed). Major project grant applications were submitted to the European Commission for 17 of the 36 assignments completed in 2013.

The overall number of submissions in 2013 was less than expected, due to delays in approvals at



national level. Twenty major rail projects, 10 urban transport projects, one port and three airport projects received grant approval by the Commission during the year.

In a number of Member States, in particular Poland, there was a continued focus on developing urban transport networks and JASPERS' portfolio included a significant number of urban transport assignments (38) undertaken during the year.

A noteworthy backlog in the submission and approval of urban transport projects was recorded and reflected in the large number of ongoing assignments. In addition to the preparation of individual projects, in 2013 JASPERS continued to provide assistance with early stage planning through the development of urban transport mobility plans, which will provide the basis for the investment pipeline in the 2014-2020 programming period.

While the focus was primarily on project preparation, during the 2007-2013 programming period JASPERS also provided implementation support in a number of countries.

Procurement and planning constraints have also had a significant impact on project implementation and absorption of funds. During 2013, JASPERS provided implementation support by assisting framework consultants and in the 2014-2020 programming period it will continue to provide focused support to procurement and implementation, as requested.

In addition to the project-specific activities, JASPERS has been assisting managing authorities and beneficiaries in a number of horizontal assignments which represent key elements in the overall project preparation and implementation. More specifically:

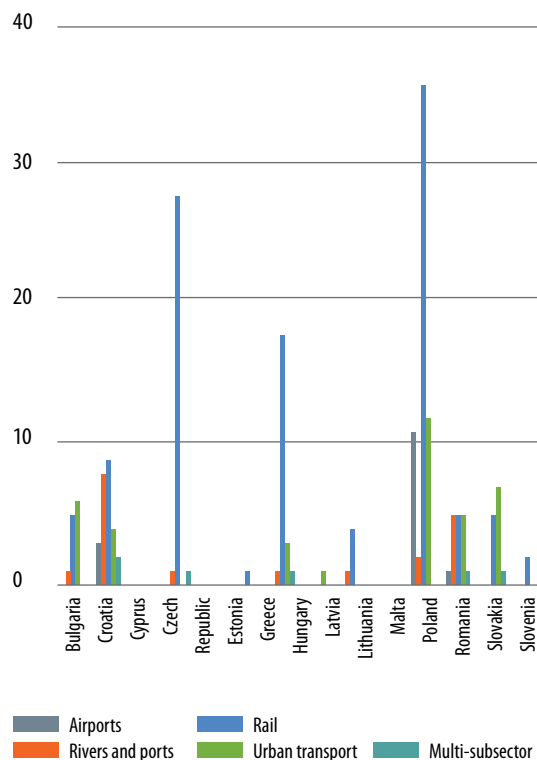
- In the urban transport sub-sector, JASPERS organised workshops on public service contracts, which are an important aspect of state aid within the context of EU-funded projects.

- In the rail sub-sector, JASPERS organised ERTMS and interoperability workshops in close cooperation with the Commission and the European Rail Agency.

- In Bulgaria and Romania, JASPERS continued to support the national rail agencies, using technical assistance through its framework consultants.

- The development of transport strategies is an essential part of the investment planning process and also comes under ex ante conditionality for the 2014-2020 programming period. JASPERS has started to assist individual countries with the preparation of transport strategy studies which will form the basis for future transport requirements.

Figure 2  
Portfolio distribution in the air, maritime and public transport sector in 2013



## Reconstruction, electrification and upgrading of the Pragersko-Hodoš railway line, Slovenia

The 109.5 km Pragersko-Hodoš railway line is part of the TEN-T network, specifically the Lyon-Trieste-Divača/Koper-Ljubljana-Budapest-Ukraine border railway axis. The line serves passenger traffic but mainly freight traffic between Hungary/Slovakia and the ports of Koper in Slovenia and Trieste in Italy.

The overall project consists of the reconstruction, electrification and upgrading of the Pragersko – Hodoš railway line to cater for speeds of up to 160 km/h, modernisation of level crossings and construction of underground passages at railway stations to increase the capacity, axle load, speed and safety on the line. Phase II of the project entails the regulation of level crossings on the line in order to increase the level of service and safety of both road and railway traffic.

JASPERS assisted the beneficiary in improving the feasibility study and project application and finalising the environmental procedures before submission to the Commission.

The total investment cost of this project is EUR 330 million, of which EUR 166 million in the form of an EU grant. The application for grant funding was approved by the Commission in May 2013.





## Water and waste

The activities of the JASPERS Water and Waste division concentrate on four sectors:

- Water supply and wastewater collection and treatment
- Flood risk management
- Solid waste treatment and disposal (excluding waste-to-energy projects)
- Decontamination and rehabilitation of brown-field sites

During 2013, the Water and Waste division worked on some 151 assignments in the 14 EU beneficiary countries. Some 64 new assignments were agreed during 2013, while the remainder were carried over from the 2012 Action Plans. New assignments comprised:

- (i) 11 major project assignments to provide final stage support to projects to be funded under the 2007-2013 programming period;
- (ii) five assignments to support non-major projects in order to enhance grant absorption before the end of 2015;
- (iii) 40 major project assignments to assist in the development from the upstream part of the project cycle of investments to be funded during the 2014-2020 programming period;
- (iv) eight horizontal assignments, mainly related to OP development for the 2014-2020 programming period.

With 98 assignments (65%) related to water supply and wastewater, 36 assignments (24%) related to solid waste and decontamination and 15 assignments (10%) related to flood risk management, the sectoral breakdown of the Water and Waste division in 2013 only marginally changed compared with the previous year, confirming that the type of water and waste expertise requested by Member States continues to focus on major projects aimed at achieving compliance with EC Directives.

In 2013, 44 water and waste assignments were completed, for a total investment cost of EUR 3.1 billion. Twenty-eight of the completed assignments (20 water, 8 waste) supported major projects, 6 concerned

non-major projects (4 water, 2 waste) and 10 related to horizontal assignments (7 water, 3 waste).

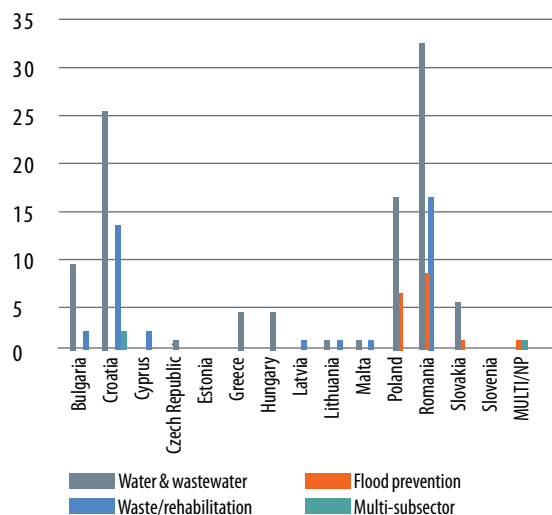
In the 2007-2013 programming period, JASPERS completed 324 water and waste assignments (40.7% of all completed JASPERS assignments). The underlying project cost of the assignments in the water and waste sector is about EUR 17.5bn.

In 2013, 22 major projects (15 water, 7 waste, total investment cost of about EUR 2bn) received EC grant approval. Approved major projects are located in Poland (9), Romania (6), Malta (2) and one each in Croatia, Czech Republic, Hungary, Lithuania and Slovakia. In addition, in 2013 there were national grant approvals for some 16 non-major projects assisted by JASPERS, with a project value of EUR 0.5bn.

The total cost of EC-approved major projects in water and waste supported by JASPERS between 2007 and 2013 amounted to EUR 11.4bn. In addition, grant approval by national authorities over the same period co-financed projects with a total cost of EUR 1.6bn. Therefore, the total cost of JASPERS-supported water and waste projects that received grant approval during the 2007-2013 programming period is about EUR 13bn.

Figure 3

Portfolio distribution in the water and waste sector in 2013





## Podunajsko Bratislava Wastewater, Slovakia

The project involves the reconstruction and capacity increase of the existing wastewater treatment plants of Vrakuna and the smaller Petržalka plant in order to achieve legislative compliance with discharge limits for total nitrogen and phosphorus levels in the discharged treated wastewater. The two plants treat around 26 million m<sup>3</sup> of wastewater per year and jointly serve Bratislava and some villages in Austria, providing services to a population of around 475 000 inhabitants as well as economic enterprises. The project has an estimated capital cost of EUR 50 million and consists mainly of improvements to the biological treatment processes and some reconstruction works.

JASPERS' main inputs addressed the option analysis of whether the city would be best served by one or two plants in the future, technical investment needs within the plants, financial appraisal including tariff policy and environmental impact assessment needs.

The application for grant funding was approved by the European Commission in January 2013.





### Integrated solid waste management in Maramures County, Romania

This project, completed by JASPERS in July 2013 and approved by the European Commission in November 2013, aims at increasing the coverage of the waste management system, increasing the level of recovery of materials, reducing the residual waste going for final disposal, establishing efficient waste management structures, and reducing environmental hazards by closing non-compliant landfills.

JASPERS supported the beneficiary in the supervision of the consultant in charge of project preparation and the application for EU grant funding by providing timely methodological guidance, participating in technical discussions and reviewing intermediate deliverables.



## Knowledge economy and energy

The activity of JASPERS' Knowledge Economy and Energy Division is closely linked to projects directly supporting the Europe 2020 strategy, in particular those related to the flagship initiatives "A digital agenda for Europe, innovation Union", "An agenda for new skills and jobs" (in the case of the knowledge economy sector), and "Resource efficient Europe" as well as "Energy 2020 strategy" (in the case of the energy sector).

The assignments handled by the knowledge economy team support projects aimed at: (i) strengthening research, technological development and innovation; (ii) enhancing access, use and quality of information and communication technologies; and (iii) promoting investment in education. These aspects are closely related both to the "smart growth goal" of the Europe 2020 strategy and some of the thematic objectives proposed for the next programming period 2014-2020.

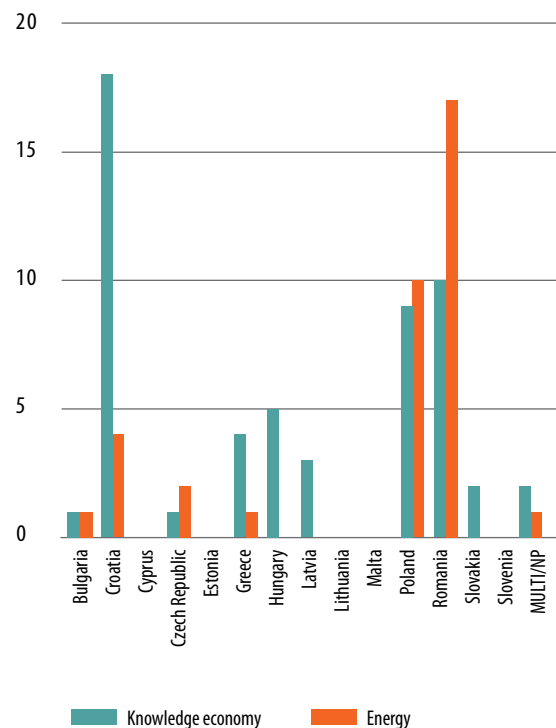
JASPERS support to the energy sector also takes into account the priorities of the energy 2020 strategy: (i) achieving an energy efficient Europe; (ii) building a pan-European integrated energy market; (iii) empowering consumers and achieving the highest level of safety and security; (iv) extending Europe's leadership in energy technology and innovation; and (v) strengthening the external dimension of the EU energy market. For the longer term, there is also a focus on the commitment by the European Council to the decarbonisation path, with a target for the EU and other industrialised countries to significantly cut emissions by 2050.

The Action Plans for 2013 covered a total of 105 assignments, of which 58% were in the knowledge economy sector and 42% in the energy sector. Of these 105 assignments, 54 were added during 2013 (about 70% in the knowledge economy sector and 30% in the energy sector) and the rest carried over from the previous year. The total number of assignments completed in 2013 was 27. In addition to the normal project support activities, there was increased activity in support of Member States in preparation for the 2014-2020 programming period, particularly in relation to the preparation of the

draft Operational Programmes as well as some new projects that are (or will be) included in those draft OPs.

The number of projects supported by the division and submitted to the Commission for approval in 2013 was 10, for a total investment cost of EUR 891 million. The total number of projects approved by the Commission during the year was 15, with a total investment cost of EUR 2.1 billion. In the 2007-2013 programming period, JASPERS completed 166 assignments in the knowledge economy and energy sector, with a total project cost of EUR 13.7 billion.

Figure 4  
Portfolio distribution in the knowledge economy and energy sector in 2013





### Zsolnay Cultural Quarter project in Pécs, Hungary

The Zsolnay Cultural Quarter project in Pécs, Hungary, consists of the refurbishment of the Zsolnay porcelain factory and the construction of a cultural centre adjacent to it, which hosts, inter alia, the Faculties of Arts and Humanities of the University of Pécs as well as a wide range of cultural institutions. Some 180 000 visitors per year are expected.

In 2013 JASPERS analysed the financial, technical and institutional soundness of the project and performed an analysis of the risk to be mitigated by the project operators. Guidance on the CBA methodology and the presentation of the project in the Application Form were also provided.

JASPERS completed this assignment in July 2013 and the Hungarian authorities submitted the application for grant funding in October 2013.



## Poland-Lithuania Power Link – Milosna-Siedlce-Ujrzanów

The Milosna-Siedlce-Ujrzanów project is part of a wider corridor investment worth around EUR 500 million, aimed at enhancing the Polish electricity transmission grid in the North-East in order to provide for cross-border capacity between Poland and Lithuania in preparation for synchronous grid connection.

The completion of the Baltic Energy Market Interconnection Plan in electricity – and particularly of the link between Poland and Lithuania – is one of the priorities defined by the European Commission in its communication “Energy Infrastructure – Priorities for 2020 and beyond”.

JASPERS supported the beneficiary in the preparation of the project’s funding application and its submission to the Commission for approval.

This assignment was completed by JASPERS in August 2013 and submitted by the Polish authorities for EU grant funding in September 2013.







In 2013 JASPERS supported the modernisation of the football stadium of Białystok, Poland, by providing guidance during project preparation and reviewing project documents.



# Financial information

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## The budget for 2013

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The JASPERS budget is based on eligible costs for financing by the Commission and the contributions of the EIB, the EBRD and KfW in the form of professional and support staff time. JASPERS' audited budget for 2013 was EUR 31.6 million.

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## Income and expenditure and payments received

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The financial statement for 2013 in Annex 7 shows the breakdown of eligible expenditure from 1 January to 31 December 2013.





JASPERS assisted the Bulgarian authorities in the preparation of the application for funding for the electrification and reconstruction of the Svilengrad-Turkish border railway project. The works were fully completed in 2013.



# Annexes

## 1. Human resources as at 31 December 2013

Staff	EC	EIB	EBRD	KfW	Total
Professional staff	55	17	2	2	76
Support (including temporary external staff)	11				11
<b>Total</b>	<b>66</b>	<b>17</b>	<b>2</b>	<b>2</b>	<b>87</b>
of whom allocated in:	24	2			26
Warsaw	17	3		2	22
Vienna	17		2		19
Bucharest	2				2
Sofia	6	12			18
Luxembourg	10	11			21
<b>Total</b>	<b>66</b>	<b>17</b>	<b>2</b>	<b>2</b>	<b>87</b>

### Professional staff

	Director manager	Sector Managers	Operations Management & Coordination			Roads		Air, Maritime & Public Transport		Water & Waste		Knowledge Economy, Energy		Total
			EIA spec	Fin. Adm.	Head of offices	Engineer	Economist	Engineer	Economist	Engineer	Economist	Engineer	Economist	
Warsaw			3		1	2	1	2	4	2	2	3	4	24
Vienna			2		1	3	1	4	2	1	2	1	2	19
Bucharest			3			2		1	2	6		1	1	16
Sofia								2						2
Luxembourg	1	5		3						2	2	1	1	15
<b>Total</b>	<b>1</b>	<b>5</b>	<b>8</b>	<b>3</b>	<b>2</b>	<b>7</b>	<b>2</b>	<b>9</b>	<b>8</b>	<b>11</b>	<b>6</b>	<b>6</b>	<b>8</b>	<b>76</b>

### Support staff

	General Sec.	IT database	Total
Warsaw	2		2
Vienna	3		3
Bucharest	3		3
Luxembourg	2	1	3
<b>Total</b>	<b>10</b>	<b>1</b>	<b>11</b>



## 2. Status of JASPERS assignments by country and by sector, 31 December 2013

	Air, maritime and public transport	Knowledge economy, and energy	Roads	Water and waste	Multi-sector	ACTIVE ASSIGNMENTS (all sectors) 31/12/2013	Air, maritime and public transport	Knowledge economy, and energy	Roads	Water and waste	Multi-sector	COMPLETED IN 2013	PORTFOLIO 2013
	Active assignments per sector						Assignments completed per sector						
Bulgaria	10	1	3	5	0	19	2	1	3	6	2	14	33
Croatia	25	20	9	36	1	91	1	2	0	4	0	7	98
Cyprus	0	0	0	2	0	2	0	0	0	0	0	0	2
Czech Republic	27	1	2	1	1	32	3	2	3	0	0	8	40
Estonia	0	0	0	0	0	0	0	0	0	0	0	0	0
Greece	1	2	0	4	0	7	0	3	0	0	0	3	10
Hungary	15	1	11	1	1	29	8	4	11	3	0	26	55
Latvia	1	2	0	1	0	4	0	1	0	0	0	1	5
Lithuania	3	0	1	1	1	6	2	0	0	1	0	3	9
Malta	0	0	3	1	0	4	0	0	1	1	0	2	6
Poland	47	11	13	9	1	81	14	8	2	13	0	37	118
Romania	15	22	18	44	2	101	2	5	4	12	1	24	125
Slovakia	10	2	12	2	2	28	3	0	4	4	0	11	39
Slovenia	1	0	0	0	0	1	1	0	0	0	0	1	2
MULTI/NP	0	2	2	2	2	8	0	1	0	0	0	1	9
<b>Total</b>	<b>155</b>	<b>64</b>	<b>74</b>	<b>109</b>	<b>11</b>	<b>413</b>	<b>36</b>	<b>27</b>	<b>28</b>	<b>44</b>	<b>3</b>	<b>138</b>	<b>551</b>

### 3. Detailed list of assignments completed in 2013

Country	Sector	Type	Title	Completion date
BULGARIA	AMT	Small	Rehabilitation of Sofia Railway Station Complex	03/07/2013
	AMT	Small	Construction of intermodal terminal (Plovdiv)	30/09/2013
	KEE	Major	Project preparation support for Technology Parks Initiative	17/05/2013
	MULTI	Horizontal	Support to the environmental authorities in order to fulfil the general ex ante conditionality related to the EIA and SEA Directives for the next programming period 2014-2020 - Bulgaria	26/11/2013
	MULTI	Horizontal	Support in the elaboration of standard tender documents for works, supply and services	20/12/2013
	ROD	Major	Construction of Gabrovo bypass	02/07/2013
	ROD	Major	Construction of Northern speed tangent MW in Sofia	19/09/2013
	ROD	Major	Reconstruction and enlargement of two sections of Sofia Ring Road	30/09/2013
	WAW	Horizontal	Procurement support for the Bulgarian Water Sector	16/12/2013
	WAW	Horizontal	Peer review of water sector reform	17/12/2013
	WAW	Horizontal	Implementation support for SW projects	19/12/2013
	WAW	Major	Pleven Integrated Water Measures	08/05/2013
	WAW	Major	Closure of non-complying landfills	13/12/2013
	WAW	Major	Implementation support to 20 projects under implementation	16/12/2013
	CROATIA	AMT	Major	Upgrade and construction of second track on Dugo Selo - Krizevci railway line section
KEE		Horizontal	Support to call for proposals for seed-fund grant scheme	27/11/2013
KEE		Major	Research Infrastructure University of Rijeka Campus	17/12/2013
WAW		Horizontal	Regionalisation of water supply and wastewater services	14/02/2013
WAW		Horizontal	Small landfill remediation project	05/12/2013
WAW		Major	Cakovec water supply and wastewater	05/02/2013
WAW		Major	Vukovar water supply and wastewater treatment	26/06/2013
CZECH REPUBLIC	AMT	Major	Modernisation of railway line Ševětín - Veselí n. Lužnicí- part II, Horusice - Veselí n. Lužnic section	29/01/2013
	AMT	Major	Reconstruction of Olomouc Railway Station	22/05/2013
	AMT	Major	Reconstruction of Plzen railway node in the direction of III. Transit Railway Corridor	12/09/2013
	KEE	Major	Plant for utilisation of municipal waste - Chotíkov	23/01/2013
	KEE	Major	EVO Most Komorany Waste-to-Energy Plant	30/01/2013
	ROD	Major	Expressway R7 MUK Vysocany - MUK Drouzkovice	25/06/2013
	ROD	Major	Expressway I/57 Semetin - Bystricka stage 1	07/11/2013
	ROD	Major	Expressway I/11 Mokre Lazce - border region Opava Ostrava	20/12/2013
GREECE	KEE	Major	Rural broadband	25/07/2013
	KEE	Major	Automatic ticketing system for Athens urban transport	26/07/2013



Country	Sector	Type	Title	Completion date
	KEE	Major	Syzeifix II - Extension of public administration ICT network	29/07/2013
HUNGARY	AMT	Major	Reconstruction of Szajol-Püspökladány railway line Phase I	06/05/2013
	AMT	Major	Rolling Stock purchase MAV and GYSEV - EMU	04/10/2013
	AMT	Major	Budapest tram and trolley bus purchase	04/10/2013
	AMT	Major	GSM-R	07/10/2013
	AMT	Major	Suburban-aimed development of connecting line sections to/from the western railway station, Phase 1/a: Modernisation of Vac station	30/10/2013
	AMT	Major	Reconstruction of Szolnok (excl.) - Szajol (excl.) railway line	14/11/2013
	AMT	Major	Rehabilitation of Budapest-Lókösháza railway line III/1 Phase 1 - Gyoma-Békéscsaba section	19/11/2013
	AMT	Major	Rehabilitation of Budapest-Lókösháza railway line III/1 Phase 2 - Békéscsaba-Lókösháza and ETCS 2 for Budapest-Lókösháza section	19/11/2013
	KEE	Capacity	Methodological support for the preparation of projects in the ICT sector	15/11/2013
	KEE	Capacity	Methodological support for the preparation of projects in the health sector	17/12/2013
	KEE	Major	ELI - Hungary	07/03/2013
	KEE	Major	Zsolnay Cultural Quarter Pecs	02/07/2013
	ROD	Major	M43 Motorway Makó - Csanádpalota/Nagylak	18/07/2013
	ROD	Major	M2 Motorway Budapest - Vác	18/07/2013
	ROD	Major	Main road No. 62 pavement reinforcement between M8 (Danube bridge) and Szekesfehervar	04/10/2013
	ROD	Major	Road 55 between Szeged and Baja	07/11/2013
	ROD	Major	Road 47 - Hodmezovasarhely bypass	14/11/2013
	ROD	Major	Road 47 between Szeged and Bekescsaba	14/11/2013
	ROD	Major	M86 from Szombathely to Csorna bypass	18/11/2013
	ROD	Major	M85 from Győr to Csorna bypass	18/11/2013
	ROD	Major	M86/M85 Csorna bypass	18/11/2013
	ROD	Major	Road 445 Kecskemet northern bypass	18/11/2013
	ROD	Major	The separation junction of Expressway M8-M4, and the Abony-Fegyvernek section of M4 Motorway with a new Tisza Bridge	29/11/2013
	WAW	Major	Budapest sewage	21/10/2013
	WAW	Major	Improving Drinking Water Quality in Bekes County	07/11/2013
	WAW	Major	Study of long-term treatment, utilisation and transport of the sludge of Budapest	11/12/2013
LATVIA	KEE	Horizontal	Guidelines for CBA and monitoring of profitable projects	03/01/2013
LITHUANIA	AMT	Major	Reconstruction and modernisation of Marijampole-Kazlu Ruda railway section	04/10/2013
	AMT	Major	Reconstruction and modernisation of Kazlu Ruda-Kaunas railway section	18/10/2013
	WAW	Horizontal	Assist assessment of Lithuanian water sector and investment needs for 2014-2020 perspective	11/12/2013
MALTA	ROD	Small	ITMS Implementation Support	03/06/2013
	WAW	Major	Mechanical and Biological Treatment	13/03/2013

Country	Sector	Type	Title	Completion date
POLAND	AMT	Major	Poznan Airport "Ławica"	21/01/2013
	AMT	Major	The construction of Łódź Agglomeration Rail system - Stage I	08/02/2013
	AMT	Major	Modernisation of E59 Railway, Rawicz - Poznan section	26/02/2013
	AMT	Major	Modernisation of the Warszawa - Lodz railway line, stage II, Lot C - other works	08/03/2013
	AMT	Major	Modernization of line no E-20, : Siedlce - Terespol Section	24/04/2013
	AMT	Major	BIT-CITY Fast Metropolitan Railway in the Bydgoszcz - Torun Metropolitan Area and Urban Transport Systems Integration - Subproject IV	22/05/2013
	AMT	Major	Corridor I: Modernisation of E75 Railway (Warszawa-Białystok-Sokolka-Trakiszki Rail Baltica)	03/06/2013
	AMT	Major	Purchase of low-floor rolling stock in Szczecin	08/08/2013
	AMT	Major	Bit-City (Bydgoszcz and Torun) Fast Metropolitan Railway and Integration of Municipal transport systems (Subproject II)	18/10/2013
	AMT	Major	Building of Franowo Tram Depot in Poznan	18/10/2013
	AMT	Major	Rail modernisation Warszawa-Radom-Kielce (Line 8)	24/10/2013
	AMT	Major	PKP Intercity - Przemysl-Szczecin stage II - modernisation of rolling stock	05/11/2013
	AMT	Major	Modernisation of seaway Swinoujscie (Szczecin seaway, Piastowski and Mielinski Channel)	26/11/2013
	AMT	Major	Renewal of PKP Intercity rolling stock for passenger rail transport - purchase of new EMUs	28/11/2013
	KEE	Horizontal	Implementation Support in Polish R&D	04/01/2013
	KEE	Major	Internet for Mazovia	20/03/2013
	KEE	Major	Lower Silesia Broadband	15/05/2013
	KEE	Major	Wind Farm Legnickie Pole	02/07/2013
	KEE	Major	Phase 4 - Poland Lithuania Power Link - Milosna-Siedlce-Ujranow	27/08/2013
	KEE	Major	Phase 3 - Poland Lithuania Power Link - Elk area	20/11/2013
	KEE	Major	Cultural and congress centre at Jordanski place	09/12/2013
	KEE	Major	Development of Ostaszewo Wind Farm - 40 MW	17/12/2013
	ROD	Major	S-69 Bielsko-Biala - Zywiec, odc. Wilkowice/Lodygowice-Zywiec	08/01/2013
	ROD	Major	Trasa Slowackiego Gdansk	08/01/2013
	WAW	Horizontal	Workshop on the Water Framework Directive	11/12/2013
	WAW	Major	Modernisation of the Wroclaw City Floodway System - WWW	27/02/2013
	WAW	Major	Modernisation of Regional Wroclaw Floodway System - Polder	27/02/2013
	WAW	Major	Review and extension of the Radom wastewater project	04/07/2013
	WAW	Major	Żywiec wastewater treatment – phase II	09/07/2013
	WAW	Major	Gdansk water and wastewater - Phase II	18/11/2013
	WAW	Major	Review and update of water and wastewater project in Walcz	04/12/2013
	WAW	Major	Warsaw water supply and sewerage – Phase IV	13/12/2013
	WAW	Major	Poznan Water and Wastewater - Phase III	20/12/2013



Country	Sector	Type	Title	Completion date
	WAW	Small	Modernisation of the Wloclawek dam	18/03/2013
	WAW	Small	Wastewater management in Ledziny	23/04/2013
	WAW	Small	Tomaszow Mazowiecki water and wastewater management	24/05/2013
	WAW	Small	Katowice Water and Wastewater - Stage II (Phase II)	07/10/2013
ROMANIA	AMT	Major	Metro Line 5: Raul Doamnei to Eroilor	21/11/2013
	AMT	Major	Danube navigation improvement - Danube-Black Sea Canal Locks	13/12/2013
	KEE	Horizontal	Increase in Energy Efficiency of Public Buildings	30/07/2013
	KEE	Horizontal	Assistance to develop a Smart Specialization Strategy 2014-2020	25/11/2013
	KEE	Horizontal	Energy Efficiency Programmes for the EU Funding Period 2014-20	11/12/2013
	KEE	Horizontal	Development of an Investment Programme for the financing of scientific parks	18/12/2013
	KEE	Major	Implementation support to Oradea District Heating - modified investment plan	02/07/2013
	MULTI	Horizontal	Support to the environmental authorities in order to fulfil the general ex ante conditionality related to the EIA and SEA Directives for the next programming period 2014-2020 - Romania	26/11/2013
	ROD	Horizontal	Support to Standardisation of Tender Documents for the Transport Sector in Romania	07/03/2013
	ROD	Horizontal	Evaluation of road projects in the light of inclusion in the Sectoral Operational Programme - Transport 2007-2013	07/11/2013
	ROD	Major	Construction of Brassov bypass (Section I DN1-DN11 and Section III DN13-DN11)	04/10/2013
	ROD	Major	Rehabilitation of DN 66	16/12/2013
	WAW	Horizontal	Project characterisation for OP ENV 2014-2020 - Waste Management	17/09/2013
	WAW	Horizontal	Preliminary criteria and guidelines for the prioritisation of water and wastewater investments	18/12/2013
	WAW	Horizontal	Study on the management of sewage sludge in Romania	23/12/2013
	WAW	Major	WATMAN-Integrated Water Management System	21/01/2013
	WAW	Major	Integrated solid waste management in Maramures county	26/07/2013
	WAW	Major	Integrated Waste Management Constanta	17/09/2013
	WAW	Major	Integrated solid waste management in Hunedoara County	29/10/2013
	WAW	Major	Integrated solid waste management in Bihor county	19/12/2013
	WAW	Major	Integrated solid waste management in Dolj County	20/12/2013
	WAW	Major	Rehabilitation of contaminated sites - PETROM	20/12/2013
	WAW	Small	Integrated solid waste management in Harghita county	16/05/2013
	WAW	Small	Integrated solid waste management in Gorj County	02/07/2013
SLOVAKIA	AMT	Major	ZSSK Renewal of the vehicle fleet for integrated transport systems	02/07/2013
	AMT	Major	Modernisation of Zlatovce - Trencianska Trepla rail track	16/07/2013
	AMT	Major	Tramway extension to Petralka borough: 1st segment Safarikovo namestie - Bosakova ulica	11/12/2013
	ROD	Major	D1 Motorway Hubova-Ivachnova	02/09/2013



Country	Sector	Type	Title	Completion date
	ROD	Major	R 2 Ruskovce - Pravotice	11/09/2013
	ROD	Major	R2 Motorway Zvolen vychod - Pstrusa	29/10/2013
	ROD	Major	R2 Pstruša-Kriván	15/11/2013
	WAW	Major	WWTP Intensification, sewerage and drinking water supply in Bytca region	18/03/2013
	WAW	Major	Trnava and Piestany Sewerage	20/03/2013
	WAW	Major	Water supply and sewerage system of the Bodva microregion	21/06/2013
	WAW	Major	WWTPs Central (Reconstruction and Intensification of Levice, Zlate Moravce, Vrable, Tlmace WWTPs)	13/11/2013
SLOVENIA	AMT	Major	Modernisation of level and station crossings	16/07/2013
NETWORKING PLATFORM	KEE	Capacity	Guidelines for the CBA of Innovation Projects	11/12/2013



#### 4. List of JASPERS-supported major projects approved by the EC in 2013

Total	Title	Total cost (EUR m)	EU grant (EUR m)
<b>TOTAL 2008-2013</b>		<b>55940</b>	<b>32195</b>
<b>2013</b>		<b>17754</b>	<b>9731</b>
BULGARIA	Struma Motorway	343	274
CROATIA	Osijek water supply and wastewater treatment	73	53
CZECH REPUBLIC	Rail optimisation Border SK - Mosty u Jablunkova - Bystrice nad Olsi	307	178
	Rail optimisation Beroun - Zbiroh	255	150
	Improvement of Water Quality in the Upper Morava river Basin - Stage II	85	49
	I/58 Pribor bypass	56	48
	Optimisation of Bystrice nad Olsi - Cesky Tesin railway section	158	84
	Optimisation of Zbiroh - Rokychany railway section	221	120
	Prague Metro Line A - extension	954	330
	Expressway R4 Junction I/20 - Nova Hospoda	57	23
GREECE	Automatic ticketing system for Athens urban transport	91	30
HUNGARY	Danube reinforcement of embankments	107	91
LITHUANIA	Vilnius wastewater sludge treatment	63	29
	Vilnius Western bypass	51	38
MALTA	Upgrade of TEN-T network, phase II	57	42
	Mechanical and Biological Treatment	59	27
	Malta - National Flood Relief Programme	63	45
POLAND	CEZAMAT - Centre for Advanced Materials and Technologies	96	77
	Integrated water and sewage management in Parseta river basin - Phase II	130	83
	Żywiec wastewater treatment – phase II	278	182
	A-4 Motorway, Krzyw-Rzeszów Wschód	1177	648
	Construction of S-19 Stobierna - Rzeszów	71	54
	Golice Wind Farm	56	23
	Lublin Wastewater Treatment	77	37
	WKD Rolling stock	68	26
	Water & Wastewater System in Katowice Stage II	65	30
	Lublin Trolley Bus	131	99
	Warszawa Wilenska Station - National Stadium - Washington Roundabout tramway route modernization	69	46
	Development of Mikolaj Kopernik Airport in Wroclaw	94	29
	Warsaw Metro Line 2: Construction of second metro line central section.	1479	777
	Czechowice Dziedzice-water and wastewater management	60	30
	Gdansk Tram	167	85
	Tri-city Rapid Rail (SKM)	88	47
	Myslenice water and wastewater management	61	34
	Lodz: Revitalisation of EC-1 Power Station for Cultural and Artistic Purposes	30	20
	Swietokrzyskie - Eastern Poland Broadband Network	50	35
	Tricity (Pomerania Voivodeship): Metropolitan Railway	215	112
Expressway S8, Wroclaw - Psie Pole - Sycow section	287	196	
Construction of system integrating public transport of the City of Rzeszow and the surrounding areas	94	79	
Expressway S3 Gorzow-Sulechow	526	399	
Construction of S-19 Międzyrzec Podlaski - Lubartów	56	41	
Incineration in Szczecin	177	63	

Total	Title	Total cost (EUR m)	EU grant (EUR m)
	MG-6 water and wastewater management	84	42
	Modernisation of line E65/CE65 on the section Warsaw-Gdynia, Ilawa and Malbork local switching centres	560	238
	LNG Terminal - Swinoujscie	846	224
	Lubelskie - Eastern Poland Broadband Network	78	67
	Incineration Bydgoszcz-Torun BTOM	160	79
	Podlaskie - Eastern Poland Broadband Network	51	44
	Construction of S2 Expressway (Warsaw, Konotopa j.-Pulawska j.section) together with section	956	502
	Integrated System of Public Transport in Kraków Conurbation	53	20
	Białystok Conurbation waste management system	163	52
	Katowice International Airport – expansion and modernisation of airport infrastructure	67	27
	Modernisation of line no E-20, Siedlce - Terespol Section	164	83
	Warmińsko-Mazurskie - Eastern Poland Broadband Network	66	56
	S-69 Bielsko-Biala - Zywiec, odc. Wilkowice/Lodygowice-Zywiec	269	172
	Rolling stock for Modlin airport rail service	96	52
	Podkarpackie - Eastern Poland Broadband Network	66	56
	Construction of Wielkopolska broadband network	83	67
	Poznan Airport "Ławica"	73	22
	Construction of Łódź Agglomeration Rail system - Stage I	114	61
	Modernisation of E59 Railway, Rawicz - Poznan section	198	104
	Waste management system in Konin sub-region	95	39
	Olsztyn Waste Management System	66	34
	Modernisation of Warszawa - Lodz railway line, stage II, Lot C - other works	95	51
	Corridor I: Modernisation of E75 Railway (Warszawa-Białystok-Sokolka-Trakiszki Rail Baltica)	476	228
	Kielce Waste Management	79	41
	Purchase of low-floor rolling stock in Szczecin	55	30
ROMANIA	Integrated solid waste management in Maramures county	63	39
	Integrated Waste Management Constanta	56	33
	Integrated Waste Management Iasi	55	42
	Modernisation of Coslariu - Sighisoara railway	1124	751
	Modernisation of Railway Bridges over Danube	50	34
	Protection against coastal erosion	170	146
	Bucharest wastewater infrastructure	258	130
	WATMAN - Integrated Water Management System	63	54
	Construction of Brassov bypass (Section I DN1-DN11 and Section III DN13-DN11)	120	83
SLOVAKIA	Modernisation of Nove Mesto - Zlatovce railway line	351	195
	Modernisation of Trenčianska Teplá-Belusa rail track	392	196
	Podunajsko Bratislava Wastewater	50	26
	R4 Košice - Milhost'	90	43
	D1 Motorway, Janovce - Jablonov	265	146
	D1 Motorway Fricovce - Svinia	168	85
	ZSSK Renewal of the vehicle fleet for integrated transport systems	179	144
SLOVENIA	Reconstruction, Electrification and Upgrading of the PRAGERSKO – HODOS Railway line	330	166
	GSM-R installation	150	100
	Modernisation of level and station crossings	201	65



## 5. Funding from the EC and national budgets, in EUR million, for JASPERS-supported applications approved in 2013

	Community amount	National public amount	Other funding	Total 2013	Total (2008-2013)
BULGARIA	274	69	-	343	3 308
CROATIA	53	20	-	73	73
CYPRUS	-	-	-	-	221
CZECH REPUBLIC	982	939	173	2 094	6 358
ESTONIA	-	-	-	-	448
GREECE	30	6	55	91	91
HUNGARY	91	16	-	107	4 987
LATVIA	-	-	-	-	700
LITHUANIA	67	27	21	115	402
MALTA	114	58	7	179	417
POLAND	5 641	3 481	1 493	10 615	22 388
ROMANIA	1 312	649	-	1 961	11 835
SLOVAKIA	836	147	513	1 496	3 232
SLOVENIA	331	273	76	680	1 480
<b>TOTAL (EUR m)</b>	<b>9 731</b>	<b>5 685</b>	<b>2 338</b>	<b>17 754</b>	<b>55 940</b>

Source: European Commission DG REGIO

## 6. Summary of assignments completed since 2006 (EU-14)

2006 to date	SECTOR						ASSIGNMENT TYPE			
	TOTAL	Air, maritime and public transport (AMT)	Knowledge economy, and energy (KEE)	Roads (ROD)	Water & waste (WAT)	Multi-sector (MSE)	Major project	Small project	Horizontal/ Strategy support	Capacity building
BULGARIA	77	15	3	11	45	3	32	25	18	2
CROATIA	12	1	2	0	9	0	7	0	5	0
CYPRUS	11	1	3	1	6	0	3	5	3	0
CZECH REPUBLIC	71	25	14	16	15	1	63	5	3	0
ESTONIA	15	3	2	5	5	0	9	2	4	0
GREECE	3	0	3	0	0	0	3	0	0	0
HUNGARY	69	20	7	16	25	1	63	2	2	2
LATVIA	16	6	1	3	5	1	10	1	4	1
LITHUANIA	21	5	6	3	5	2	11	1	8	1
MALTA	24	2	7	5	10	0	11	8	5	0
POLAND	208	45	77	21	63	2	157	27	24	0
ROMANIA	183	27	39	18	95	4	100	35	48	0
SLOVAKIA	46	12	0	13	20	1	38	5	3	0
SLOVENIA	34	7	1	5	19	2	18	14	2	0
MULTI/NP	5	1	1	0	2	1	0	0	4	1
<b>Total</b>	<b>795</b>	<b>170</b>	<b>166</b>	<b>117</b>	<b>324</b>	<b>18</b>	<b>525</b>	<b>130</b>	<b>133</b>	<b>7</b>

## 7. Summary financial statement 2013

REVENUES	Actual amounts (EUR) 31/12/2013	Accruals (EUR) 31/12/2013	Total (EUR) 31/12/2013
<b>1. Cash revenues and contributions in kind</b>			
Contribution from European Commission	23 062 500.00	0.00	23 062 500.00
Remuneration from the JASPERS account	42.44	0.00	42.44
Contributions in kind (EIB, EBRD, KfW)	8 824 957.07	0.00	8 824 957.07
<b>TOTAL REVENUES</b>	<b>31 887 499.51</b>	<b>0.00</b>	<b>31 887 499.51</b>

EXPENDITURES	Actual amounts (EUR) 31/12/2013	Accruals (EUR) 31/12/2013	Total (EUR) 31/12/2013
<b>1. Expenditures from JASPERS account</b>			
Professional and support staff - Commission contribution	(17 594 784.11)	0.00	(17 594 784.11)
External consultancy fees	(3 155 468.22)	(901 208.49)	(4 056 676.71)
Missions - travel & subsistence expenses	(983 551.87)	(41 079.70)	(1 024 631.57)
Other	(92 278.79)	(35 700.00)	(127 978.79)
Contribution in kind expenditures	(8 824 957.07)	0.00	(8 824 957.07)
<b>TOTAL EXPENDITURES</b>	<b>(30 651 040.06)</b>	<b>(977 988.19)</b>	<b>(31 629 028.25)</b>
<b>BALANCE OF JASPERS ACCOUNT AS AT 31 DECEMBER 2013</b>	<b>1 236 459.45</b>	<b>(977 988.19)</b>	<b>258 471.26</b>



## 8. JASPERS' activity in FYROM, Montenegro and Serbia

In 2013, under a separate Contribution Agreement with the Commission, JASPERS started to work in three IPA countries: Serbia, Montenegro and FYROM.

The Contribution Agreement was signed in July 2013 and it covered the whole of 2013 with a budget of EUR 2.2 million. The Commission's contribution was EUR 2.0 million, equivalent to 91.9% of the estimated total eligible costs. The EIB's contribution amounted to EUR 0.18 million.

In November 2013 the Steering Committee authorised by written procedure the extension of the IPA Contribution Agreement for 2013 until the end of 2014 in order to fully utilise the funds remaining under the 2013 Contribution Agreement.

JASPERS' strategy in the three IPA countries in 2013 emerged from extensive consultations between JASPERS and the national authorities. As a result, JASPERS' support focused on the key sectors of environment and transport, and energy in Serbia, working within three main areas:

- (i) Supporting the development of key projects under preparation, with the aim of ensuring compliance with the relevant regulations and requirements and improving the quality of the interventions prepared and of their justification for EU financing.
- (ii) Assisting in the preparation of the 2014-2020 IPA financing period, with the aim of improving programming and subsequently the timing and quality of the actual projects to be implemented in that period.
- (iii) Transferring relevant know-how in key areas related to the management of the Structural and Cohesion Funds (such as CBA, EIA, etc.), in line with working practices in EU Member States.

In addition to project preparation, JASPERS supported capacity building by organising workshops on CBA, project appraisal, project cycle management, and IPA and Structural Fund regulations in the three countries.

### Staffing and recruitment

In 2013, approximately 10 staff from JASPERS and from EBRD's and KfW's contribution devoted time to activities in Serbia, FYROM and Montenegro, providing a wide range of JASPERS skills and experience.

### Overview of JASPERS activities in 2013

#### Transport sectors

Given the particular implementation structure of IPA, JASPERS assistance was provided both to the national authorities and the EU Delegations in a tripartite cooperation framework in all three countries. However, the difference between the centralised (Serbia, Montenegro) and decentralised (FYROM) implementation systems meant there was much closer cooperation with Delegations in Serbia and Montenegro whilst in FYROM JASPERS worked more with the national authorities. JASPERS' support focused on improving the quality and efficiency of the upstream project preparation (from terms of reference to interim consultant reports and feasibility studies down to works tender documents, etc.) with a view to structuring the projects from the earliest stage possible in accordance with international due diligence standards in terms of demand and capacity, technical standards, economic justification, environmental compliance, sound implementation, etc.

The Action Plans for Serbia, FYROM and Montenegro comprised, respectively, nine, seven and seven actions (including horizontal actions) in the transport sectors.

It is particularly worth mentioning the railway sector – benefiting from most of the actions – whereby JASPERS assistance supported the submission of a major project application to DG REGIO (renewal and reconstruction of the Bitola-Kremenica rail section on Corridor X) as well as the upstream preparation of seven other major investments on the railway corridors connecting the Western Balkans region with the EU TEN-T network (in Serbia the Corridor X sections Stara Pazova – Novi

Sad, Novi Sad – Subotica and Nis bypass; in FYROM the Corridor VIII sections Kriva Palanka-Bulgarian border and Kicevo-Albanian border and Corridor Xd section Bitola-Kremenica; in Montenegro slope rehabilitation and power sub-station renewal on the Bar-Vrbnica line).

#### Environmental sectors

In Serbia, JASPERS assisted the European Integration Office and the Ministry of Environment in Serbia with comments and advice on projects under preparation, mainly on feasibility studies. Support was also provided to the national authorities in project scoping, grouping of measures and beneficiaries and prioritising in the water and waste sectors, thereby developing a more solid project pipeline. In addition, both in

FYROM and Montenegro and to a certain extent also in Serbia, JASPERS' guidance raised awareness amongst national and local authorities about the importance of sound project development in accordance with least cost principles (mainly through improved option analysis), sustainable tariff policy and sound EIA procedures.

The Action Plans for Serbia, FYROM and Montenegro comprised, respectively, nine, eight and eight actions in the environmental sectors.

The horizontal sector level activities were noteworthy, as well as project level activities addressing sustainability issues through the application of a regional approach and improved tariff assumptions.

### Detailed list of assignments completed in Serbia, FYROM and Montenegro in 2013

Country	Sector	Type	Title	Completion date
<b>2013</b>				
SERBIA	WAW	Small	Standardised ToR for solid waste projects	16/12/2013
FYROM	WAW	Horizontal	CBA for the water and wastewater sectors	11/12/2013
	MULTI	Horizontal	CBA workshop	27/11/2013
	WAW	Horizontal	Rehabilitation of Bitola - Kremenica rail section	14/11/2013
MONTENEGRO	WAW	Horizontal	CBA for the water and solid waste sectors	11/12/2013
	AMT	Small	FIDIC workshop	27/11/2013





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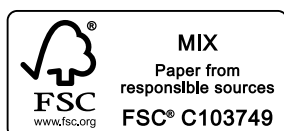
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JASPERS' 2013 Annual Report is also available on the JASPERS website: [www.jaspers-europa-info.org](http://www.jaspers-europa-info.org)

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